

PRM-11

INTELLIGENCE COMMUNITY STAFF

16 February 1977

NOTE FOR:

[REDACTED]
Deputy to the DCI for the
Intelligence Community

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FROM :

[REDACTED]
Director of Performance Evaluation
and Improvement

25X1

SUBJECT : PRM-11

Here for information or comment is a first draft of a revised PRM-11. I propose setting it up so that:

+ Brzezinski gets a major task in defining policymakers' intelligence needs.

+ The DCI gets the main action on Community organization and management

+ The Attorney General, with close DCI collaboration, gets all the legal problems

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Between now and tomorrow afternoon, I will get comments from John McMahon, [REDACTED] and others before resubmitting it to you.

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Attachment:

16 February Draft PRM-11

INFORMATION

NSC Review Completed.

DOJ Review

INTELLIGENCE COMMUNITY STAFF

16 February 1977

NOTE FOR: John McMahon
Dick Kerr

STAT

FROM :

SUBJECT : PRM 11

Here is a first draft of a revised PRM-11. It breaks out as follows:

- + Brzezinski gets intelligence needs of policymakers.
- + The DCI gets the core action, intelligence structure and mission.
- + The Attorney General gets legal environment.

Actions are time-phased in that order.

I have set up a meeting for 10:30 tomorrow morning in my office to coordinate any comments you might have. STAT

Attachment:
16 February Draft PRM-11

ACTION

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16 February 1977

Presidential Review Memorandum/NSC-11

TO: The Vice President
The Secretary of State
The Secretary of Defense

ALSO: The Secretary of the Treasury
The Attorney General
Director, Office of Management and Budget
The Chairman, Joint Chiefs of Staff
The Director of Central Intelligence
The Administrator, Energy Research and
Development Administration

SUBJECT: The Structure, Missions, and Functions of United
States Foreign Intelligence

The President has directed a comprehensive review of the structure, missions, and functions of United States foreign intelligence. This review shall be conducted in three parts:

1. The NSC Special Coordination Committee shall examine the needs for intelligence on the part of the President, the NSC, senior departmental decision-makers, policy and force planners, military commanders, and diplomatic representatives.

Specifically, this part of the review shall examine:

- Recent Intelligence Community performance in meeting such needs, as evaluated in the Semiannual NSC Intelligence Review, "An Assessment of National Foreign Intelligence

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Production," dated December 1976, and other studies.

- The substantive scope and quality of intelligence support policymakers can be expected to need in the near and mid-term (out five years), and the expected priority among major substantive areas;
- Present and possible alternative mechanisms for expressing intelligence needs to producing organizations;
- Present mechanisms by which policymakers influence intelligence operations and intelligence support to crisis management.

This portion of the review shall be completed by 15 May.

2. Under the Chairmanship of the Director of Central Intelligence, the Policy Review Committee (PRC) shall review the structure and missions of United States foreign intelligence organizations and management entities. To support this review, the Director of Central Intelligence shall organize the preparation of a basic report, assuring the open and equitable

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expression of views on its contents by interested agencies, and, as necessary, their formal participation in its preparation. Specifically, this report shall examine and make recommendations where appropriate on:

- The responsibilities and powers of the Director of Central Intelligence as principal foreign intelligence advisor to the President, chief authority in the production of national intelligence, and senior manager of the National Foreign Intelligence Program and Budget.
- The organizational structure of and lines of command authority within the United States Intelligence Community, particularly as between the Director of Central Intelligence and the Secretary of Defense.
- The composition and scope of the National Foreign Intelligence Program (NFIP), the process of its preparation and approval, and the relationship of non-NFIP intelligence activities, especially in the Department of Defense, to the NFIP process.
- Organizational and management arrangements that meet departmental intelligence demands.

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- The management implications of increased support to military operations on the part of national intelligence systems and organizations.
- The effectiveness, organization, and management of United States counterintelligence activities.
- The effectiveness, organization, and management of United States covert action operations.
- Means of planning, evaluating, and improving Intelligence Community performance in rationally tasking collection requirements on all sources, processing and analyzing intelligence, and producing needed intelligence for policymakers, including warning and crisis support.

This report may examine any other matters essential to the sound management of United States foreign intelligence. It should present carefully prepared alternative options for organizing the Intelligence Community.

Such options should address but need not be limited to:

- Preserving and improving present arrangements.
- Adding to the line authority of the Director of Central Intelligence over national intelligence collection programs.
- Separating the role of the Director of Central Intelligence as Community manager from the role of Director of the Central Intelligence Agency.

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- Separating intelligence analysis and production from all collection activities.

This report shall be completed by 15 July 1977.

3. Under the chairmanship of the Attorney General, the NSC-PRC shall conduct a thorough review of and make recommendations pertaining to the legal environment in which United States foreign intelligence functions. With the close collaboration of the Director of Central Intelligence, the Attorney General shall prepare a report that:

- Assesses the current legislation, legal guidelines, and oversight mechanisms governing foreign intelligence operations;
- Proposes regulations and legislation that assure the effective conduct of foreign intelligence and counterintelligence operations, the reliable protection of intelligence sources and methods, the effective oversight of intelligence operations by proper Executive and Legislative authorities, and the protection of the civil rights, privacy, and the right to information of the American people.

This report shall be completed by 1 September 1977.

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As each of the reports is completed, it shall be made available to assist in the preparation of those due later.

Zbigniew Brzezinski

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